

ENROLLED ORDINANCE 172-085

YEAR 2018 APPROVAL OF AMENDMENT TO THE COMPREHENSIVE DEVELOPMENT PLAN FOR WAUKESHA COUNTY (4 – WAUKESHA COUNTY PARK AND PLANNING COMMISSION/PARK AND OPEN SPACE PLAN, WAUKESHA COUNTY)

WHEREAS on February 24, 2009, the Waukesha County Board of Supervisors in Enrolled Ordinance No 163-81, approved a Comprehensive Development Plan for Waukesha County; and

WHEREAS said Comprehensive Development Plan for Waukesha County provides for annual update and amendment procedures; and

WHEREAS, on February 22, 2018, the Waukesha County Park and Planning Commission held a Public Hearing to receive testimony on proposed changes to the Comprehensive Development Plan for Waukesha County; and

WHEREAS, the staff has identified in a “Staff Report and Recommendation” dated March 1, 2018, a summary of the Public Hearing comments and a Staff Recommendation for the proposed change to the Comprehensive Development Plan for Waukesha County; and

WHEREAS, the “Staff Report and Recommendation” has been reviewed by the Waukesha County Park and Planning Commission on March 1, 2018, and a recommendation was reported to the Land Use, Parks and Environment Committee and the Waukesha County Board of Supervisors as required in the Comprehensive Development Plan for Waukesha County.


THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the following amendment is hereby approved to the Year 2035 Comprehensive Development Plan for Waukesha County.

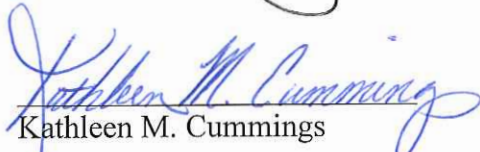
4. The Waukesha County Park and Planning Commission, 515 W. Moreland Blvd., Waukesha, WI 53188, requests a comprehensive amendment to the Waukesha County Park and Open Space Plan, which is Appendix A of the Comprehensive Development Plan for Waukesha County. The proposed updated Park and Open Space Plan, associated maps, and a summary of the proposed amendments can be viewed online at <https://www.waukeshacounty.gov/landandparks/park-system/park-and-open-space-plan/>.

BE IT FURTHER ORDAINED that a more detailed description and map of the aforementioned amendment is on file in the office of the Waukesha County Department of Parks and Land Use.

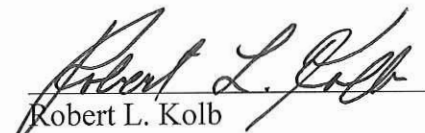
YEAR 2018 APPROVAL OF AMENDMENT TO THE COMPREHENSIVE DEVELOPMENT PLAN FOR WAUKESHA COUNTY (4 – WAUKESHA COUNTY PARK AND PLANNING COMMISSION/PARK AND OPEN SPACE PLAN, WAUKESHA COUNTY)


Presented by:
Land Use, Parks, and Environment Committee



David D. Zimmermann, Chair

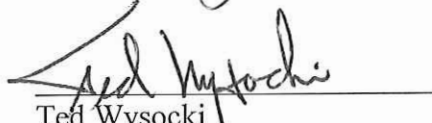

Kathleen M. Cummings

(Absent)
Keith Hammitt


Robert L. Kolb


William Mitchell


Thomas J. Schellinger


Ted Wysocki

The foregoing legislation adopted by the County Board of Supervisors of Waukesha County, Wisconsin, was presented to the County Executive on:

Date: 3/27/18, 
Kathleen Novack, County Clerk

The foregoing legislation adopted by the County Board of Supervisors of Waukesha County, Wisconsin, is hereby:

Approved: X
Vetoed: _____

Date: 3/30/18, 
Paul Farrow, County Executive

D1 - Kolb	AYE	D14 - Wood	AYE
D2 - Zimmermann	(M) AYE	D15 - Mitchell	AYE
D3 - Morris	AYE	D16 - Crowley	AYE
D4 - Batzko	AYE	D17 - Paulson	AYE
D5 - Dondlinger	AYE	D18 - Nelson	AYE
D6 - Walz	AYE	D19 - Cummings	AYE
D7 - Grant	AYE	D20 - Schellinger	AYE
D8 - Michalski	AYE	D21 - Zaborowski	AYE
D9 - Heinrich	AYE	D22 - Wysocki	AYE
D10 - Swan	AYE	D23 - Hammitt	AYE
D11 - Howard	AYE	D24 - Whittow	(2) AYE
D12 - Wolff	AYE	D25 - Johnson	Absent
D13 - Decker	AYE		

172-0-85

Passed (24 Y - 0 N - 1 Absent)

Majority Vote




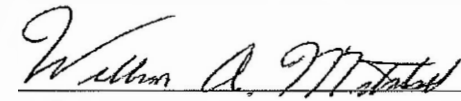
COMMISSION ACTION


The Waukesha County Park and Planning Commission after giving consideration to the subject matter of the Ordinance entitled "Year 2018 Approval of Amendment to the Comprehensive Development Plan for Waukesha County, (4 – Waukesha County Park and Planning Commission/Park and Open Space Plan) hereby recommends approval.

PARK AND PLANNING COMMISSION

March 1, 2018

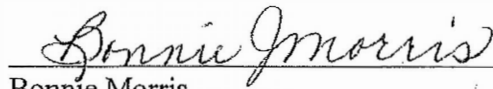

Richard Morris, Chairperson


William Mitchell


Robert Peregrine


James Siepmann

Absent
William Maslowski


Bonnie Morris

WAUKESHA COUNTY DEPARTMENT OF PARKS AND LAND USE
STAFF REPORT AND RECOMMENDATION FOR A
YEAR 2018 AMENDMENT TO THE COMPREHENSIVE
DEVELOPMENT PLAN FOR WAUKESHA COUNTY
(4 – WAUKESHA COUNTY PARK AND PLANNING COMMISSION)

DATE: March 1, 2018

PUBLIC HEARING DATE:

Thursday, February 22, 2018, 1:00 p.m.

REQUEST:

4. Year 2018 amendment to the Comprehensive Development Plan.

The Waukesha County Park and Planning Commission, 515 W. Moreland Blvd., Waukesha, WI 53188, requests a comprehensive amendment to the Waukesha County Park and Open Space Plan, which is Appendix A of the Comprehensive Development Plan for Waukesha County. The proposed updated Park and Open Space Plan, associated maps, and a summary of the proposed amendments can be viewed online at <https://www.waukeshacounty.gov/landandparks/park-system/park-and-open-space-plan/>.

PUBLIC REACTION

Public Information Meeting

On September 27, 2017, the Waukesha County Department of Parks and Land Use hosted a Public Information Meeting regarding the proposed amendments. Approximately 25 people attended the meeting. There were several map change requests by municipal and non-profit partners that were addressed. Written comments included positive remarks regarding the County's park and open space planning and support for a continued effort to coordinate with partners, linking more trails and open spaces. There was a request to increase the Tarmann land acquisition fund, expand the greenway to include Jericho Creek, participate in watershed protection friendly ordinances and incorporate existing watershed initiatives, and include tributaries upstream of Eagle Spring Lake as proposed acquisition.

Parks staff responded to the above inquiries regarding Jericho Creek and tributaries of Eagle Spring Lake and indicated that a larger, more detailed analysis of future greenway corridors would be forthcoming as part of a subsequent planning effort in the future.

Public Hearing

There were no public comments at the public hearing. Commissioner Bonnie Morris notified staff that references to the Town of Summit should read Village of Summit. There were a few comments received in advance of the hearing. The comments included:

- The Ice Age Trail Alliance requested a minor trail correction east of Four Winds Subdivision and north of CTH "K" in the Town of Merton.
- SEWRPC identified an error in the text of the plan regarding the number of SEWRPC natural area sites proposed for protection. The plan should state that all

- natural area sites are recommended to be protected, rather than all but two sites.
- The Village of Wales Clerk notified staff that a property previously identified as Kettle Moraine School District property was recently sold to a private entity.
- Staff proposed revisions to the definition of “Open Space Lands to be Protected by Public Land Use Regulation” to better describe that the intent of this category is for local zoning and land division control ordinances to be relied upon to protect certain isolated resources.

STAFF ANALYSIS:

The Waukesha County Park and Open Space Plan has been an element of the Comprehensive Development Plan for Waukesha County since its inception in 1996. The goals of the plan were established from the regional park and open space planning program developed by Southeastern Wisconsin Regional Planning Commission in 1977. The County started planning for priority park and recreation facility sites in 1957. The last comprehensive amendment to the Park and Open Space Plan was in 2009, followed by the adoption of a Bicycle Plan in 2012.

The Plan serves as a guide for the acquisition, preservation, development and management of park, recreation, and open space lands in the County. The Waukesha County Department of Parks and Land Use coordinates with local units of government, non-profit organizations, and the State of Wisconsin to avoid duplication when delivering park and recreation services. The Plan is also designed to meet State planning requirements for outdoor recreation funding programs, thereby affording the County eligibility to apply for, and receive, available State and Federal funds to assist in the acquisition and development of recommended park and open space sites and facilities.

In 2017, the Waukesha County Business Alliance, the Waukesha-Ozaukee-Washington Workforce Development, Inc. and Waukesha County surveyed businesses to gain greater insight into their relocation, expansion and workforce projections and needs. When asked “If you were going to relocate your business, please choose the top three factors that would be most important”, park and recreational opportunities ranked very high. As part of Southeastern Wisconsin Regional Planning Commission’s VISION 2050 long-range land use planning effort, a majority of respondents felt it was very important to provide bicycle facilities to the region and over 90% of residents think it is important to preserve natural and agricultural resources.

In order to ensure that the Park and Open Space Plan remains current and continues to be an effective tool for planning into the future, the Waukesha County Department of Parks and Land Use gathered significant input from the public, local municipalities, DNR, and local non-profit conservation organizations and is, therefore, proposing a comprehensive update to the Plan. The proposed updated Park and Open Space Plan, associated maps, and a summary of the proposed amendments, which include the changes requested as part of the public hearing process, can be viewed online at <https://www.waukeshacounty.gov/landandparks/park-system/park-and-open-space-plan/>. The following is a summary of the proposed updates:

- Comprehensive updates to the Park and Open Space Acquisition Plan and the Parks, Greenways, and Trails Map, which include updates to both existing and proposed land ownership designations. These updates were coordinated with Federal, State, local municipalities and nonprofit organizations, lake districts and associations.

Since the 2009 update, consistent with plan recommendations, proposed acquisitions have been attained at Menomonee Park, Monches Park, Mukwonago Park, Nashotah Park, Ryan Park, and Retzer Nature Center. Greenway acquisitions have also been made at Fox River, Mukwonago, Pewaukee, Spring Brook and Mill Creek. Some lands that were previously of acquisition interest at Monches Park and Mukwonago Park, after further analysis, are now recommended to be removed from the plan. The Plan identifies new proposed acquisition areas at Ryan Park (for future park entry purposes) and Retzer Nature Center (for wetland mitigation purposes).

The Plan reduces the overall acreage of proposed County land ownership within greenways and reassigns the proposed ownership designation for certain lands to the local municipality, an active non-profit agency, or places the acreage in the category of "Open Space Lands to be Protected by Public Land Regulation." County Parks Division staff recommends such jurisdictional changes for lands that are generally noncontiguous to other lands planned for County ownership. County Parks Division staff feels that other entities may be better positioned to protect and maintain some of these isolated resources and recommends that local land use regulation may be more efficient to protect isolated resources in other settings. The County's goals for acquiring greenway includes creating a system of preserved corridors for resource protection and trail opportunities. A separate, more comprehensive update of the greenway element of the plan is planned in the future.

- Introduction of Potential Wetland Mitigation Banking Sites and program.

This Plan includes the identification of 14 sites that may be suitable for wetland mitigation banking to facilitate economic and infrastructure development in the County. Properties that qualified for inclusion contained a minimum of 20 contiguous acres of hydric soils. Wetland mitigation bank sites are restored, enhanced, or created wetlands whose purpose is to provide general purpose credits to offset unavoidable impacts to existing wetlands from permitted activities such as road improvement projects or new development activities. By proactively identifying mitigation sites, development projects can more efficiently meet federal and state mitigation requirements. Providing land for wetland mitigation banking purposes allows for the restoration and enhancement of wetlands located within the County and in the same basin as an unavoidable impact to existing wetlands. County wetland mitigation sites would contribute to improved water quality, flood storage, groundwater recharge, habitat, natural aesthetics and general environmental health.

A total of 2,283 acres of land has been identified as potential wetland mitigation sites. 38 of those acres are already owned by the County and the remaining acreage is proposed for County greenway or park acquisition. These lands are currently undevelopable due to hydric soils and wetland and floodplain

regulations. Lands purchased with State or Federal money are not eligible for the program.

- Updated County park property maps, amenity inventories, park descriptions and natural management description of greenways.
 - Amenities previously added include restroom improvements at several parks, new dog exercise areas at Mukwonago and Nashotah Parks, an archery range at Mukwonago Park, and footgolf at Moor Downs.
- Updated Bicycle Plan for Waukesha County to include additional facilities that have been constructed since the last Plan update and minor changes to proposed facilities.
- Introduction of a new regional planning effort for river access sites along the Fox River in coordination with the Wisconsin-Illinois Fox River Water Trail Initiative, which was recently initiated by the Southeast Fox River Partnership (Wisconsin), and the Fox River Ecosystem Partnership (Illinois).
- Integrated elements of the SEWRPC Vision 2050 Plan, including updated demographics and resource inventories.
- Integrated updated SEWRPC Natural Areas and Critical Species Habitat Inventory. There are 13 additional natural area sites identified and all 118 sites are proposed for protection by either the County, a local unit of government, a non-profit agency, or the State of Wisconsin.
- Incorporation of updated Standards of Excellence and Strategic Planning Pillars adopted by the County Board of Supervisors in 2017 and associated Parks System Division objectives taken from the 2017-2019 Strategic Plan. The objectives include:
 - Achieve 80% of survey customers reporting a good to very good rating to the convenience and efficiency of online reservation systems for golf tee times, facility rentals and program registrations. Achieve high ratings for customer service satisfaction.
 - Achieve an 80% customer satisfaction rating for clean and safe park rentals, facilities and grounds.
 - Increase volunteer hours assisting with Park System events and land management projects by 5% annually.
 - Increase revenue from partnerships and sponsorships for Park System projects and/or events by 5% annually.
 - Improve the County's remote connectivity to provide Parks and Land Use customers the ability to make purchases using credit cards in order to achieve a 70% / 30% credit to cash ratio by December 2019.
- Improved formatting, graphics and usability.

STAFF RECOMMENDATION:

It is the opinion of the Planning and Zoning Division Staff that this request be **approved**. The proposed updates to the Park and Open Space Plan reflect existing and proposed park and open space conditions and short and long-term Department objectives. The Plan has been updated to include recently added park amenities that accommodate recreational interests of the citizens of Waukesha County. The Plan incorporates a regional planning effort to provide river access sites along the Fox River. Finally, the Plan identifies sites that are ideal for wetland mitigation banking purposes. Sites used for wetland mitigation purposes cannot be purchased by State or Federal funds. Having these sites identified on a map in advance of purchase, allows the County to plan accordingly.

The updated Plan serves as a guide for the acquisition, preservation, development, and management of park, recreation and open space lands in the County. The Plan is also designed to meet State planning requirements to be eligible for State and Federal funding to assist in the acquisition and development of recommended park and open space sites and facilities.

Respectfully submitted,

Amy Barrows

Amy Barrows
Senior Planner